## **Annual Governance Statement**

2022 - 2023

**Lichfield District Council** 

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## Introduction and Scope of responsibility

Lichfield District Council is responsible for ensuring that:			
	business is conducted in accordance with the law and proper standards,		
	public money is safeguarded, properly accounted for and used economically, efficiently and effectively.		
	risk is properly managed as part of the governance arrangements.		
with	ensure effective governance the Council has adopted a Code of Corporate Governance, which is consistent in the principles of the CIPFA (Chartered Institute of Public Finance and Accountancy)/SOLACE (Society of al Authority Chief Executives) Framework 'Delivering Good Governance in Local Government' (2016).		
Th	e Governance Statement		
req	Governance Statement explains how the Council has complied with the Code. It also meets the uirements of the Accounts and Audit (England) Regulations 2015, which requires all relevant bodies to pare an Annual Governance Statement.		
In tl	nis document the Council:		
	acknowledges its responsibility for ensuring that there is a sound system of governance;		
	summarises the key elements of the governance framework and the roles of those responsible for the development and maintenance of the governance environment;		
	describes how the Council has monitored and evaluated the effectiveness of its governance arrangements in the year, and on any planned changes in the coming period;		
	provides details of how the Council has responded to any issue(s) identified in last year's governance statement; and		
	reports on any key governance matters identified from this review and provides a commitment to addressing them.		
	Annual Governance Statement reports on the governance framework that has been in place for the year ed 31st March 2023 and up to the date of approval of the statement of accounts.		

### The Governance Framework

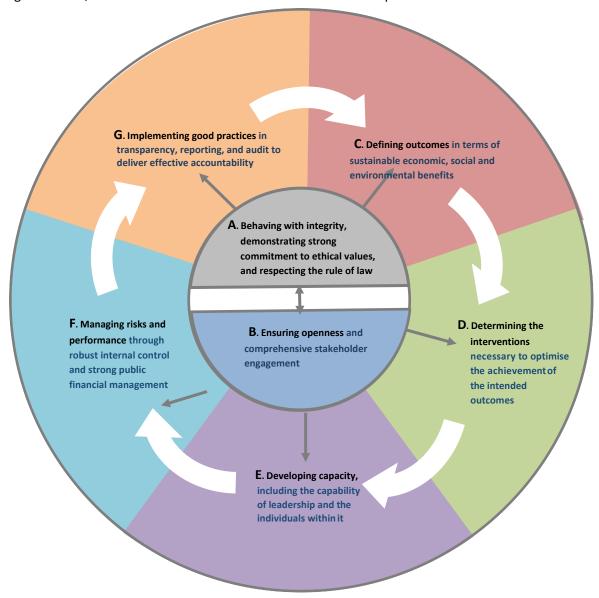
The governance framework comprises the culture, values, systems and processes by which an organisation is directed and controlled. It enables the Council to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of the framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness.

The system of Internal Control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

### The Principles of Good Governance

The Council aims to achieve good standards of governance by adhering to the seven core principles in the diagram below, which form the basis of the Council's Code of Corporate Governance:



The following pages provide a summary of actions and behaviours taken by the Council in relation to each of these seven core principles (A - G) and associated sub principles.

# Behaving with Integrity, Demonstrating Strong Commitment to Ethical Values and Respecting the Rule of Law

Supporting Principles:		
Behaving with integrity	Demonstrating strong Commitment to ethical values	Respecting the Rule of Law
How we do this:		
The Audit and Member Standards Committee is responsible for promoting high standards of member conduct.	Arrangements are in place to ensure that decisions are not influenced by prejudice, bias or conflicts of interest. These include:	<ul> <li>The constitution sets out:</li> <li>The responsibilities of the Council, the Cabinet, the Overview &amp; Scrutiny</li> </ul>
All elected Members follow a code of conduct,	<ul> <li>A register of disclosable conflicts of interest</li> </ul>	Committee and other Committees
supported by training and development.  The Monitoring Officer	<ul> <li>Provision on Cabinet/Council/Committee agendas for the declaration</li> </ul>	<ul> <li>The roles, duties and delegated powers of key officers.</li> </ul>
provides advice and reports complaints and their outcomes to the Audit and Member Standards		The Council has a duty to appoint staff to three specific roles:
Committee/Review Sub- Committee.	<ul> <li>A corporate complaints procedure exists to receive</li> </ul>	<ul> <li>The Head of Paid Service (Chief Executive) who has overall accountability for</li> </ul>
<ul> <li>Officer behaviour is governed by the Employee'</li> <li>Code of Conduct that sets out the standards of</li> </ul>	and respond to any complaints received.  A Whistleblowing Policy	the governance arrangements operating within the Council.
conduct expected of employees at work. The Code is supported and reinforced by organisationa	enables employees and others to raise concerns about any aspect of the Council's work.	<ul> <li>The Chief Financial Officer who is responsible for the proper administration of the Council's financial</li> </ul>
values to:	The Council is committed to equality of opportunity for all	affairs and internal controls
<ul> <li>Put Customers First,</li> <li>Improve and Innovate,</li> <li>Have Respect for Everyone.</li> </ul>	citizens, in line with the Public Sector Duty as set out in the Equality Act 2010.	<ul> <li>The Monitoring Officer who has a role in ensuring decisions are taken lawfully and that the council complies with the</li> </ul>
The Codes are regularly reviewed to ensure they are operating effectively.		Constitution.
<ul> <li>Expected behaviours are embedded into performance appraisals</li> </ul>		

### Ensuring Openness and comprehensive stakeholder engagement

Supporting Principles:			
Openness	Engaging Comprehensively with Institutional Stakeholders	Engaging with stakeholders effectively, including individual citizens and service users	
How we do this:			
<ul> <li>To ensure open and transparent decision making the following are published on the Council's website:</li> <li>Council/Cabinet/Committee agendas and reports</li> <li>the Cabinet Forward Plan detailing upcoming key decisions</li> <li>Cabinet and Cabinet Member decisions</li> </ul>	<ul> <li>We are committed to working collaboratively with a range of partners across the public, private and voluntary sectors.</li> <li>The Council is part of a number of external partnerships which provide support to its strategic agenda. These include county and regional waste partnerships, and housing and community safety partnerships.</li> </ul>	<ul> <li>The Community Power Strategy works to:</li> <li>engage communities in local decisions</li> <li>work with communities to improve outcomes.</li> <li>Community power incorporates a wide range of practices, approaches and initiatives centred on the principle that communities have knowledge, skills and assets</li> </ul>	
<ul> <li>To ensure maximum transparency, reports containing confidential information are split into confidential and nonconfidential sections whenever possible.</li> <li>When reports must be</li> </ul>	The Council's planning and decision-making processes are designed to include consultation with stakeholders.	<ul> <li>and are well placed to identify and respond to challenges.</li> <li>Elected Members are democratically accountable to their local area and provide a clear leadership role in building sustainable communities.</li> </ul>	
considered in private, an explanation is provided on the agenda.  Progress against the Financial Strategy is monitored and reported to Cabinet on a quarterly basis.		The establishment of a Lichfield Youth Council has allowed for increased engagement with young people living in the district and will allow for the identification of key issues that matter to them.	
We comply with the code of recommended practice for local authorities on data transparency which acts as a		The long-term vision for the Council is set out in the Strategic Plan. The	

- starting point for the information we make available.
- The publication scheme lists the information we make available as part of our obligations under the Freedom of Information Act 2000.
- Feedback and requests made under the Freedom of Information Act 2000 are used to identify datasets for publication.

- outcomes have been developed through extensive consultation with staff, members, residents and stakeholders.
- Additional consultation work has been done to develop the Lichfield 2050 Strategy, centred around the key themes of Environment; Place; Prosperity and Health.
- These consultations have been carried out under the unified "Together We" branding rolled out by the council.
- Budget and strategic plan consultations undertaken in line with the Community Power Strategy are used to develop the Strategic Plan and Medium-Term Financial Strategy.
- The Council has reviewed and improved its Overview and Scrutiny arrangements
- The Council manages a number of social media streams, produces a resident newsletter and maintains websites that help underpin the Council's strategic ambitions.
- The Council's Contact
  Centre is the first contact
  point for
  customers/citizens. The
  Centre is a significant
  component in the
  distribution of information
  to residents and visitors,
  and for capturing
  information from
  customers to inform service
  development.

	<b>A</b>	The Council has a customer feedback scheme for the public to make complaints, comments and
		compliments. The information gathered is used to improve services.
	>	The Complaints Charter provides guidance to staff on the Council's complaints process. A Monitoring report is presented annually to Audit and Member Standards
		Committee.

## Defining Outcomes in Terms of Sustainable Economic, Social and Environmental Benefits

Sup	porting	Principles:		
Defining outcomes		tcomes	Sustainable economic, social and environmental benefits	
Hov	v we do	this:		
A	set out provid strateg	ouncil's long-term vision and priorities are to the Strategic Plan. The document es the basis for the Council's overall gy, planning and decisions.  The priority outcomes that the Plan aims to e are:	The Local Plan encourages sustainable development within the Lichfield District area, and includes policies on a number of key themes, including sustainable communities, infrastructure, homes for the future, economic development and enterprise, and healthy and safe communities.	
	0	<b>Enabling people</b> - to help themselves and others; to collaborate and engage with us; to live healthy and active lives.	The Council publishes an Infrastructure Funding Statement (IFS). The statement explains how the spending of forecasted income from CIL and Section 106 planning obligations will be	
	0	Shaping place - to keep it clean, green and safe; to protect our most valuable assets; to make sure sustainability and infrastructure needs are balanced.	<ul> <li>prioritised.</li> <li>The Council is promoting Neighbourhood Plans which will guide future development, enable parish areas to receive a share of the financial</li> </ul>	
	0	<b>Developing prosperity</b> – to encourage growth; to enhance the District for visitors; to invest in the future.	benefits of development (Community Infrastructure Levy), and also allow them to set their own priorities for its investment.	
	0	A good Council – that is financially sound, transparent and accountable; is	The procurement strategy seeks to embed social value principles (social, economic and	

innovative and customer focussed; has respect for everyone.

- Cabinet and Leadership Team have identified the top priority issues that need to be achieved over the next 12 18 months. These priorities form the basis of the Medium Term Priorities Plan and will be embedded in future Service Plans.
- Performance reporting takes place in line with reporting on the Council's Medium Term Financial Strategy facilitating informed consideration of performance and budgetary pressures.
- The Council works with partner organisations where there are shared objectives and clear economic benefits from joint working.
- The Overview & Scrutiny Committee has an important role in helping to define and monitor outcomes.
- Local Government Association Peer Review has been used to provide a 'health check' on core components including priority setting, financial planning and viability.

- environmental) in procurement and contract management.
- Consideration is given to the environmental impact, financial implications and social impact (equality, diversity, human rights, crime & safety) of all Cabinet decisions.

# D Determining the Interventions Necessary to Optimise the Achievement of the Intended Outcomes

Sup	porting Principles:		
Determining and Planning Interventions		Optimising the Achievements of the Intended Outcomes	
Hov	v we do this:		
<b>A</b>	The Strategic Plan sets out the Council's aspirations, focus and priorities. This along with a number of other key strategies, helps identify and determine any interventions that are necessary under the strategic themes outlined in the section above.	<b>A</b>	The Medium Term Financial Strategy (MTFS) is driven by the Strategic Plan. The MTFS covers investments, the use of reserves, the approach to Council Tax, and the use of capital. It also considers medium term cost pressures and how these could be financed.
>	The Council's decision-making process ensures decision makers receive a rigorous, objective	>	The Council's Capital Strategy provides a high level overview of how capital expenditure, capital

- and robust analysis of options together with the risks associated with any proposed decision.
- Consultation is undertaken as part of the decision-making process. Reports are required to set out the consultation that has taken place.
- financing and treasury management activity contribute to the provision of services together with an overview of how associated risk is managed and the implications for future financial sustainability. It provides a framework for managing the Council's capital programme and forms part of the Council's integrated revenue, capital and balance sheet planning.
- ➤ The Strategic Plan is supported by Performance Indicators that are monitored by the Cabinet and the Overview & Scrutiny Committee.
- Money Matters Reports are presented at quarterly intervals to Cabinet and Briefing Notes are provided to the Overview and Scrutiny Committee. Financial projections are updated in these reports.
- The Council engages with internal and external stakeholders through the Community Power Strategy to engage communities in local decisions and work with them to improve outcomes.
- The achievement of 'social value' forms part of the procurement strategy.

#### Developing Capacity, Including the Capability of Leadership and the Individuals Within it

#### How we do this:

- The Constitution sets out how the Council legally operates, how formal decisions are made and the procedures which are followed to ensure that these are efficient, transparent and accountable to local people. The document identifies the roles and responsibilities of Member and officer functions, with clear delegation arrangements and protocols for decision making and communication. The Constitution is kept under continual review and changes are recommended to full council as appropriate.
- The Council is implementing an organisational change programme Being a Better Council 2021-2024. It will enable the Council to be:
  - Better equipped realigning service structures and rethinking how our services are delivered, and by whom. We will bring all residents' facing services together and support them with better use of digital technologies that are second nature to our invisible competition. Where

sensible, we will merge the functional elements of services (e.g. assessment and processing) and underpin their management and delivery with stronger performance management and greater clarity over what is expected of them.

- Better led creating a strong 'can do' culture across the organisation and equipping all our managers with the right skills to do their jobs.
- Better performing investing in the core capacity and capabilities of our workforce, to create an officer cohort capable of increased growth and performance.
- The Council has a training plan for Members, developed by the Employment Committee, reviewed in 2020, with another review planned for July 2023. The areas covered included safeguarding, planning enforcement, code of conduct and governance, the local plan, press and social media, and equality and diversity.
- The Chief Executive, Chief Operating Officer and Assistant Directors have annual performance targets. These are based on delivery of the Strategic Plan and the business risks anticipated for the year. Senior politicians appraise the Chief Executive's performance against these targets and the Chief Executive appraises the Chief Operating Officer/Assistant Directors.
- OKRs are carried out for employees and training needs are identified as part of this process. An updated version of OKRs is planned for rollout during the 2023/24 year.
- A structured e-learning programme is available which greatly enhances the learning and development opportunities for a large cross-section of employees. Areas covered include fraud awareness and equalities.
- Employees are kept up to date with issues affecting the Council through regular emails from the Chief Executive, monthly 'all-hands calls' a dedicated LDC Teams Channel and a staff magazine.
- The Council has a Belonging and Wellbeing Strategy that aims:
  - o to ensure all employees are supported
  - provide a positive environment that is compatible with promoting staff engagement, being an employer of choice, improving attendance, high organisational performance, resident focus and organisational performance.
- Local Government Association Peer Review was used to provide an external 'health check' in early 2022, on core components including political & managerial leadership, governance & decision making and organisational capacity

# F. Managing Risks and Performance Through Robust Internal Control and Strong Public Financial Management

Supporting Principle:
Managing Risk
How we do this:

- The Council has a Risk Management Policy that defines the roles and responsibilities for managing risk.
- A Corporate Strategic Risk Register is produced by assessing the risk factors that could potentially impact on the Council's ability to deliver its Strategic Plan. Risks are judged on their likelihood of occurrence and their potential impact. These are monitored by Senior Officers monthly and reported quarterly to Audit and Member Standards Committee.
- An 'Acceptable Use Policy' for IT seeks to ensure that all computer systems and networks owned or managed by the Council are updated in an effective, safe, ethical and lawful manner.
- Financial Procedure Rules form part of the Constitution and set out the financial management framework for ensuring the best use of resources. It outlines the financial roles and responsibilities for staff and Members and provides a framework for financial decision-making. The Rules ensure statutory powers and duties are complied with and reflect best professional practice.
- > The Council has reviewed and revised its Contract Procedure Rules.
- The Chief Financial Officer provides effective financial management in accordance with the financial procedures and rules set out in the Constitution.
- There is Clarity over the role of Head of Paid Service and Monitoring Officer.
- Maintenance of an effective system of both internal and more detailed financial control is the agreed responsibility of Assistant Directors and Service Managers, who are responsible for managing their services within available resources, in accordance with agreed policies and procedures, and to support the sustainable delivery of strategic priorities in the Strategic Plan and maintain statutory functions. Elements include:
  - Monthly review of budgetary control information by budget holders and Assistant Directors to compare expected to actual performance and to forecast going forward.
  - o Formal budgetary monitoring reports reviewed with budget holders and Assistant Directors at quarterly intervals. These look at actual performance and provide forecasts going forward
  - Money Matters reports are produced quarterly, reviewed by Leadership Team and reported to Overview and Scrutiny, Cabinet and Full Council.
- The Financial Management Code was applied from 1 April 2020.
- The Audit and Member Standards Committee provides independent assurance over governance, risk and internal control arrangements with a focus on financial management, financial reporting audit and assurance. The Committee is independent of the Executive and accountable to the governing body.

> The Audit and Member Standards Committee has approved a Counter Fraud Framework.			
Supporting Principle:			
Managing Performance			
How we do this:			
The Strategic Plan outlines priorities.			
➤ The Strategic Plan is supported by Performance Indicators that are monitored by Leadership Team, the Cabinet and the Overview & Scrutiny Committee.			
Service Plans will set out key priorities, objectives and risks for individual services.			
Performance is monitored by Leadership Team, Cabinet and the Overview and Scrutiny Committee.			
The Overview & Scrutiny function has been reviewed and improved to ensure effective oversight, constructive challenge and review.			
Reports provide clear objective analysis and advice including risk and assess financial, social and environmental implications.			
Performance on individual actions is registered on the Pentana system providing real-time performance information.			
Personal Development Reviews are used to assess performance and set goals and objectives at the individual level.			
Support principle:			
Robust Internal Control			
How we do this:			
> The Internal Audit Service provides an objective evaluation of internal controls to effectively manage risk and monitors any weaknesses identified to ensure these are addressed.			
Audit and Member Standards Committee is independent from the Executive and provides further assurance on the governance of risk management and internal control arrangements.			
Fraud is taken very seriously, and the Council has an anti-fraud and corruption policy and a whistleblowing policy which is reviewed annually and approved by the Audit and Member Standards Committee.			
Supporting principle:			
Managing Data			
How we do this:			

- ➤ The Council is committed to complying with General Data Protection Regulations (GDPR) and the Data Protection Act 2018. It is recognised that the correct and lawful treatment of personal data maintains public confidence and trust.
- Compliance with the Council's Data Protection Policy is mandatory. The policy facilitates a unified GDPR compliant framework for all Members and officers when managing and processing customer data.
- In line with GDPR requirement the Council has appointed a Data Protection Officer (DPO) to oversee compliance with GDPR and provide advice in relation to the law. This is now an internal role rather than third party hire, allowing for a stronger and more responsive approach. The Council's DPO, works closely with the Chief Operating Officer, who is the Council's Senior Information Risk Owner (SIRO).
- Monitoring also includes an annual report of the Data Protection Officer to Audit and Member Standards Committee, internal/external audits and Information Commissioner reviews as appropriate.
- An action plan has been adopted to ensure recommendations in the 2021/22 internal audit of GDPR are delivered and reported as appropriate.
- We are registered as a Controller under the General Data Protection Regulation (GDPR) which governs how we manage and process the information we collect and retain. We have a nominated Data Protection Officer and procedures in place that explain how we use and share information, as well as arrangements for members of the public to access information.

Supporting principle:

#### **Strong Public Financial Management**

How we do this:

- Budget holders and Leadership Team review budgets on a monthly basis to monitor actual performance and review/update forecasts.
- Formal budgetary monitoring reports are reviewed with budget holders and Leadership Team at quarterly intervals.
- Money Matters reports considering financial performance against the financial strategy are produced quarterly. The reports are reviewed by Leadership Team and reported to the Overview and Scrutiny Committee and Cabinet.
- The Council has implemented the Financial Management Code developed by CIPFA in consultation with senior practitioners from local authorities and associated stakeholders.
- External Audit reviews the Council's financial statements (including the Annual Governance Statement) providing an opinion on the accounts and the arrangements in place for securing economy, efficiency and effectiveness in the use of resources (the value for money conclusion).
- The Audit and Member Standards Committee is independent of the Executive and accountable to the governing body. It considers the external audit opinion on value for money has part of its responsibility for monitoring the effectiveness of the control environment and value for money.

# G. Implementing good practices in transparency, reporting, and audit to deliver effective accountability

Supporting Principles:			
Implementing Good Practices in Transparency	Implementing Good Practice in Reporting	Audit and Delivering Effective Accountability	
How we do this:			
<ul> <li>The Agendas and Minutes of Cabinet and Committee meetings are published on the Council's website.</li> <li>Upcoming Key Decisions are Published on the Cabinet's Forward Plan.</li> <li>The Council has a Freedom of Information publication</li> </ul>	The published Annual Statement of Accounts is a statutory summary of the Council's financial affairs for the financial year. It provides clear information on the income and expenditure of the Council and sets out the Council's stewardship of public money.	<ul> <li>Accountability and decision-making arrangements are clearly defined within the Council's constitution.</li> <li>The Audit and Member Standards Committee provides independent assurance to the Council on the adequacy and effectiveness of governance</li> </ul>	
scheme	<ul> <li>The Annual Governance         Statement and Local Code of         Corporate Governance set         out governance         arrangements and consider         their effectiveness against         the seven key principles.</li> <li>The Audit and Member         Standards Committee         reviews and approves the</li> </ul>	arrangements and internal control.  Risk based internal audit, compliant with Public Sector Internal Audit Standards, provides ongoing assurance that key risks material to achieving the Council's objectives are being managed.	
	Annual Statement of Accounts and the Annual Governance Statement.	External Auditors carry out reviews of our internal control arrangements throughout the year. No weaknesses have been reported in their updates to Audit and Member Standards Committee during 2022/23	

### Annual Review of the Effectiveness of the Governance Framework

How has the Council Addressed the Governance Improvement Actions from 2021/22?

In 2022/23 no significant weaknesses in Governance/Internal Control were highlighted in the feedback received from members and senior officers.

### **Governance Review 2022/23**

We have a legal responsibility to conduct an annual review of the effectiveness of our Governance Framework, including the system of internal control. The outcomes of the review are considered by Audit (and Member Standards) Committee (which is charged with final approval of this statement).

The review is informed by:

- The views of Internal Audit, reported to Audit and Member Standards Committee through regular progress reports, and the Annual Internal Audit Opinion.
- An annual review carried out by the Audit Manager, of the effectiveness of Internal Audit (as required by Regulation 6(3) of the Accounts and Audit Regulations 2015).
- The views of our External Auditors, regularly reported to Audit and Member Standards Committee though regular progress reports, the Auditors Annual Report, the Informing the Audit Risk Assessment document, the Audit Findings Report and the Audit Plan.
- The views of the Head of Paid Service (Chief Executive), Monitoring Officer, Section 151 Officer.
- The activities and operations of Council Service Areas whose Assistant Directors provide written assurance statements using an Internal Control Checklist.
- The views of Members (Committee Chairs and Leader of the Minority Group) using a Members' Questionnaire.
- The Risk Management Process, particularly the Corporate Strategic Risk Register
- Performance information reported to Cabinet, Council and Overview and Scrutiny Committee.

### **Looking Ahead**

The requirement to appoint an Independent Member to the Audit Committee should be reviewed following the local elections and subsequent skills assessment of the committee composition. This remains an ongoing Governance consideration.

The Lichfield West Midland Traded Services Ltd - the Local Authority Trading Company (LATCo) will need to be monitored as the company expands to include Disabled Facilities Grants and Leisure Centre Management. Internal Audit have confirmed that this will be included in the 2023/24 audit planning process.

#### Conclusion of the Review

We consider the Governance Framework and Internal Control environment operating during 2022/23 to provide reasonable and objective assurance that any significant risks impacting on the achievement of our principal objectives will be identified and actions taken to avoid or mitigate their impact.

The system of Governance (including the system of Internal Control) can provide only reasonable and not absolute assurance that assets are safeguarded, that transactions are authorised and properly recorded, that material errors or irregularities are either prevented or would be detected within a timely period, that value for money is being secured and that significant risks impacting on the achievement of our objectives have been mitigated.

Simon Fletcher Chief Executive Councillor Douglas Pullen Leader of the Council